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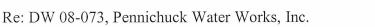
THE STATE OF NEW HAMPSHIRE



PUBLIC UTILITIES COMMISSION 21 S. Fruit Street, Suite 10 Concord, N.H. 03301-2429

June 30, 2009

Debra Howland Executive Director New Hampshire Public Utilities Commission 21 S. Fruit St., Suite 10 Concord, New Hampshire 03301



Dear Ms. Howland:

Staff is writing to respond to the letter filed by the Office of the Consumer Advocate (OCA) on June 25, 2009. Staff submits this response on behalf of itself and Pennichuck Water Works, Inc. (PWW), the settling parties in this docket.

OCA makes certain assertions that the settling parties believe warrant a response. OCA implies that the settling parties were deceitful in their presentation of a settlement agreement at the May 19, 2009 merits hearing in this docket. OCA states that Staff's step adjustment recommendation letter, dated June 15, 2009, calls for approval of and rate treatment for certain capital additions that went into service in 2009 but have been heretofore labeled as "2008 additions", therefore apparently obscuring the actual inservice dates. OCA states that Staff's recommendation "improperly" seeks to expand the scope of the relief requested in PWW's original petition to allow plant additions that came into service in 2009 to be included in the "2008 additions". Staff and PWW wholly disagree with OCA's characterization of Staff and PWW's position.

As OCA is fully aware, PWW's initial filing, filed on June 23, 2008, included a request for two step adjustments to its rates. PWW's test year for the rate filing was 2007, the first step adjustment was to recognize plant additions relating to PWW's water treatment plant upgrade that were completed and in service by May 1, 2008. The second step adjustment was to recognize other plant additions that PWW expected would be completed and in service by November 1, 2008. As is noted in the May 15, 2009 settlement agreement, page 4 - 5, the settling parties combined the two requested step adjustments into one since it was evident from the record that all the assets were

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completed and in-service at the time the settlement agreement was executed.¹ Thus, there was no longer a need to have two separate step adjustments and they were combined.

OCA in its June 25 letter asserts that, throughout the course of this proceeding, the assets to be considered in one or more step adjustments have been referred to as the "2008 additions." This is accurate. It is clear from review of PWW's original step adjustment request in its filing that PWW expected all of the assets to be completed and in service by the end of 2008. The parties to this docket referred to the potential step adjustment assets as "the 2008 additions" as a matter of convenience, not to imply a calendar year cut off for additions. Importantly, the parties to the proceeding, including OCA, became aware as early as January 8, 2009 that not all of the plant additions would be in service as originally planned. See attached response to Staff Data Request 2-22 which indicates some of the assets were anticipated to be completed in early 2009.² In addition, at the May 19, 2009 hearing on the settlement agreement, Ms. Hartley testified that "We also requested two step increases for capital additions that were to be put in service in 2008 and completed in the -completed near the beginning of 2009...The second step, which we've just explained, originally was filed for plant that would be used and useful by November 1st, 2008." 5/19/09 Transcript ("Tr."), page 16, lines 7 through 16.

It is additionally important to note that the assets Staff audited and recommended the Commission approve rate treatment for are the <u>same plant assets</u> that were under consideration the entire duration of this proceeding. <u>There are no new plant additions</u> <u>proposed in the step adjustment that were not previously requested by PWW and subject</u> <u>to discovery by OCA and the parties to this docket</u>. OCA's June 25 letter omits this critical detail and instead leads the Commission to believe that somehow the settling parties have "expanded the scope" of the relief sought and have created a subterfuge regarding recovery of certain plant additions. In fact, these very additions were discussed at the hearing. Mr. Ware testified about the completion and replacement of the Fifield tank and improvements to the pumping station and existing pipeline. Tr. at page 39.

The settling parties do not consider the delay of certain in-service dates of the step adjustment assets to constitute deception on the part of the settling parties. Staff disagrees that its recommendation letter "improperly" expanded the scope of the relief sought by PWW after the merits hearing on May 19, 2009. OCA asserts that the incorporation of "2009" capital additions is inconsistent with the settlement agreement as well as PWW's filings, but a simple review of the record in this docket refutes that assertion. The "2009" capital assets that OCA refers to are the same assets the company requested consideration of in its initial filing. The settling parties were comfortable in recommending the inclusion of the so-called 2008 capital additions into rates because,

¹ As indicated on page 5 of the settlement agreement, there remained only audit review of PWW's plant records to be completed at the date the agreement was signed. The fact that the audit had yet to occur was made clear at the hearing on the settlement agreement. See Transcript of May 19, 2009 hearing in DW 08-073 at 31-32, 39, 42-43.

² Filter #5, a component of PWW's water treatment plant upgrade, was placed in service on January 30, 2009. Fifield Tank construction was delayed due to heavy rains during the summer of 2008 as well as the December 2008 ice storm, and was finally completed, tested, and placed in service March 4, 2009.

per terms of the settlement agreement, recovery of those assets would not occur until some time after the May 19, 2009 merits hearing when the Commission issued its order. Customers will be asked to provide a return only on assets used and useful.

If there are any further questions regarding this matter, please let me know.

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Sincerely,

Marli Ci. Naylor

Mark A. Naylor, Director Gas & Water Division

Attachment Cc: service list

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DW 08-073 Pennichuck Water Works, Inc.'s Responses to Staff Data Requests – Set 2 Permanent Rates

Date Request Received: 12/8/08 Request No. Staff 2-22 Date of Response: 1/8/09 Witness: Donald L. Ware

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REQUEST: Regarding Tab 14 (with Revised Step 2):

- a) Please provide an update with regard to the current status of the asset installations associated with the Company's proposed Step 2 (revised).
- b) When will records be available to be reviewed with regard to proposed Step 2 (revised)?

RESPONSE: a) The following is an update of the used and useful dates for the Step 2 rate increase:

Filter #4 was completed and used and useful in September 2, 2008. Filter #5 will be completed and used and useful by the end of January of 2009.

The Fifield Tank will be completed and used and useful by the end of January 2009.

The Water main improvements on Morse and Booth Streets were completed and used and useful in August of 2008.

b) The project files on all these projects are available to be reviewed.

JOHN A ALEXANDER RANSMEIER & SPELLMAN PC 1 CAPITOL ST PO BOX 600 CONCORD NH 03302-0600

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Docket #: 08-073 Printed: June 30, 2009

FILING INSTRUCTIONS: PURSUANT TO N.H. ADMIN RULE PUC 203.02(a),

WITH THE EXCEPTION OF DISCOVERY, FILE 7 COPIES (INCLUDING COVER LETTER) TO:

DON WARE

PO BOX 1947

PENNICHUCK WATER WORKS INC

25 MANCHESTER STREET

MERRIMACK NH 03054-1947

DEBRA A HOWLAND EXEC DIRECTOR & SECRETARY NHPUC 21 SOUTH FRUIT STREET, SUITE 10 CONCORD NH 03301-2429

PURSUANT TO N.H. ADMIN RULE 203.09 (d), FILE DISCOVERY

DIRECTLY WITH THE FOLLOWING STAFF

RATHER THAN WITH THE EXECUTIVE DIRECTOR

LIBRARIAN NHPUC 21 SOUTH FRUIT ST, SUITE 10 CONCORD NH 03301-2429 BULK MATERIALS:

Upon request, Staff may waive receipt of some of its multiple copies of bulk materials filed as data responses. Staff cannot waive other parties' right to receive bulk materials.

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Docket #: 08-073 Printed: June 30, 2009

DISCOVERY

PURSUANT TO N.H. ADMIN RULE 203.09 (d), FILE DISCOVERY

DIRECTLY WITH THE FOLLOWING STAFF

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